INDUSTRIAL RELATIONS LAW IN THE UK

INDUSTRIAL RELATIONS LAW IN THE UK

Pascale Lorber Tonia Novitz



Intersentia Publishing Ltd.

Trinity House | Cambridge Business Park | Cowley Road

Cambridge | CB4 0WZ | United Kingdom

Tel.: +44 1223 393 753 | Email: mail@intersentia.co.uk

Distribution for the UK: Distribution for the USA and Canada:
Hart Publishing Ltd. International Specialized Book Services

16C Worcester Place 920 NE 58th Ave. Suite 300 Oxford OX1 2JW Portland, OR 97213

UK USA

Tel.: +44 1865 517 530 Tel.: +1 800 944 6190 (toll free)

Email: mail@hartpub.co.uk Email: info@isbs.com

Distribution for Austria:

Neuer Wissenschaftlicher Verlag

Argentinierstraße 42/6

1040 Wien Austria

Tel.: +43 1 535 61 03 24 Email: office@nwv.at

Belgium Tel.: +32 3 680 15 50

Groenstraat 31

2640 Mortsel

Email: mail@intersentia.be

Intersentia Publishing nv

Distribution for other countries:

Industrial Relations Law in the UK Pascale Lorber and Tonia Novitz

© 2012 Intersentia Cambridge – Antwerp – Portland www.intersentia.com | www.intersentia.co.uk

ISBN 978-90-5095-959-9 NUR 828

British Library Cataloguing in Publication Data. A catalogue record for this book is available from the British Library.

No part of this book may be reproduced in any form, by print, photoprint, microfilm or any other means, without written permission from the publisher.

PREFACE

'Industrial Relations' is not a phrase that is often used today. It may appear to be something of the past, reminiscent of times when trade unions were strong and significantly influential. It corresponds to an era where employment relations were primarily 'regulated' or determined by collective actors, on a national, sectoral or plant level. In those times, law played a relatively minor role and it was regarded by the relevant actors as unnecessary. The Industrial Relations Act 1971 was a first attempt to regulate the industrial actors comprehensively. Yet, it was unsuccessful as unions did not cooperate with what the legal framework required. Referring to 'industrial relations law' was perhaps very pertinent under the successive Conservative governments of the 1980s and the 1990s as trade unions became subject to a raft of measures designed to limit their powers and influence. Is industrial relations law still relevant today? While the title of this book was chosen by the author of the Belgian volume who had started commissioning a series of manuscripts on this subject, 1 it appears very pertinent to consider this area of law at a time when the concept of industrial relations is at a crossroads. In this book, industrial relations law is understood broadly as covering the law applicable to collective actors.² These are primarily trade unions and the book therefore follows a relatively traditional approach of considering the relationship between trade unions and employers and between trade unions and their members. However, two factors make it important to re-consider the traditional approach and to take a slightly different view on industrial relations. Firstly, the strength of the unions seems to be consistently declining as membership decreases and the coverage of collective bargaining diminishes. Secondly, another type of collective voice has emerged. Mainly introduced by European Community (now Union) law, employee representatives can be involved in decision making via information and consultation mechanisms. For this purpose, a dual channel of representation was created and non-union representation is increasing. This picture is explained by a number of factors ranging from economic developments to political and regulatory choices. The outcome is a worrying yet potentially interesting future. The negative assessment

Intersentia V

M. RIGAUX and P. HUMBLET, Belgian Industrial Relations Law, Intersentia EWL, Antwerp

² Although it is rightfully more largely defined as an area of social relations and an academic subject that analyses the world of work in L. CLARKE, E. DONNELLY, R. HYMAN, J. KELLY, S. McKay and S. Moore, 'What's the Point of Industrial Relations?' (2011) 27 International Journal of Comparative Labour Law and Industrial Relations 239.

results from the lack of legal initiatives that would truly reform and invigorate the traditional role and functions of trade unions (collective bargaining and industrial action), despite constant criticism by transnational bodies that uphold human rights and fundamental freedoms. The positive outlook is inspired by the potential that instruments such as the Information and Consultation of Employees Regulations can create for trade unions and non-trade union representatives. These topics have been considered through six chapters. Firstly, 'Industrial Relations and the Law' looks at the current picture created by successive governmental policies. Actors and the tools available to them to exercise their roles are examined, highlighting new functions and how the law is dealing with the category of non-union representatives. The second chapter tackles freedom of association and how governments seem to have taken very little notice of its application in the UK. Thirdly, the trade union's principal function of collective bargaining is analysed, assessing the legacy of the statutory recognition procedure. In the fourth chapter, relationships between members and their unions are examined, demonstrating that internal union affairs have been unduly interfered with by the law. The subject of industrial action follows in the fifth chapter. Finally, chapter 6 considers the statutory obligation to inform and consult workers via representatives.

Many people have helped with the production of this book. Firstly, we are most grateful to Intersentia and Tom Scheirs and Ann-Christin Maak in particular, for their patience and understanding. Pascale thanks her co-author Tonia Novitz for agreeing to work with her and for her extraordinary assistance and input during the long life of this project. Pascale is also thankful to the University of Leicester for granting study leaves to write and complete this book. She benefitted from much support from her colleagues at the law school, with special thanks going to Mark Bell and David Antill. Working with the University College Union (UCU) on a local level has also contributed to some of Pascale's reflections. Thanks go to Sue Davis and Julie Cooper for their insight. Finally, on a personal level, writing this book would not have been possible without an incredibly supportive family. Pascale remercie chaleureusement ses parents. She also dedicates this book to Oliver Woolhouse and to Theo and Hugo Woolhouse-Lorber who are always a great source of joy. Tonia likewise owes many thanks to her co-author for including her in this exciting project. She owes thanks to the University of Bristol for study leave which has helped to complete this book. She has benefitted tremendously from the assistance of colleagues there and institutions elsewhere, especially Charlotte Villiers, Lydia Hayes, Alan Bogg, and Shae McCrystal. As always, Tonia thanks Phil Syrpis for his ongoing support and is very grateful to Alex and Kris Syrpis for their continued ability to distract her from the world of work.

Pascale Lorber and Tonia Novitz, March 2012

Vİ Intersentia

CONTENTS

	eface v			
Lis	st of Abbreviations			
01				
Ch	napter 1. Industrial Relations and the Law			
Introduction – The state of industrial relations				
2.	Policy history and collective labour law			
	2.1. Trade unions and the common law			
	2.2. Laissez faire and the Donovan report			
	2.3. Conservative v Labour: regulating trade unions affairs and			
	activities			
	2.4. The Coalition agenda			
3.	Actors			
	3.1. Definitions			
	3.1.1. Trade unions			
	3.1.2. Employers' associations			
	3.1.3. Other collective voice			
	3.2. Role of trade unions			
	3.3. Rights and protection of workers' representatives			
	3.3.1. Time off for duties and activities			
	3.3.2. Protection against detriment and dismissal			
	3.3.2.1. Trade union representatives			
	3.3.2.2. Non-union representatives			
4.	The institutional safeguards			
	4.1. Certification Officer (CO)			
	4.2. Central Arbitration Committee (CAC)			
_	4.3. The Advisory, Conciliation and Arbitration Service (ACAS) 25			
5.	The future of collective voice			
Ch	napter 2. Freedom of Association			
CI	napter 2. Freedom of Association			
1.	Introduction			
2.	Theories of freedom of association			
3.	ILO treatment of freedom of association			
4.	UN instruments			
	4.1. Universal Declaration of Human Rights 1948			
	4.2. 1966 UN Covenants			

Intersentia

Industrial Relations Law in the UK

5.	The Council of Europe: the ECHR and the ESC			
6.	The European Union			
7.				
Ch	apter	3. Coll	ective Bargaining	57
	т.	1		
1.			n	5/
2.	_		dition for collective bargaining – recognition of trade	
			tary recognition	
	2.2.		atutory procedure for recognition	
			Conditions for application	
			Application to the employer	
			Conditions of admissibility of the request	
			The bargaining unit	
		2.2.5.	Deciding on recognition	
			2.2.5.1. Automatic recognition	
			2.2.5.2. Ballot	66
		2.2.6.	Recognition and collective bargaining	71
	2.3.	Evalua	ation: collective bargaining and the law	72
		2.3.1.	Quantitative evaluation	72
		2.3.2.	Qualitative effect	74
3.	The o	conduc	t of collective bargaining	75
	3.1.	The du	aty to disclose information	76
	3.2.	Comp	laints and remedies	76
4.	The p	oroduct	t of collective bargaining – collective agreements	77
	4.1.	Partie	s and content	77
	4.2.	Status	and impact on contracts of employment	79
5.			* * *	
Ch	apter	4. Trac	le Unions and their Members: The Regulation of	
Int	ernal	Affairs	· · · · · · · · · · · · · · · · · · ·	83
			n	
2.	Unio	ns' rul	es and the common law	86
	2.1.	Status	of the rule book and contract of membership	87
	2.2.	Breach	and interpretation of the rules	88
	2.3.	Princi	ples of natural justice	89
	2.4.	Remed	dies	90
3.	Trad	e unior	n governance and statutes	91
	3.1.	Discip	linary actions	91
		3.1.1.	Unjustifiable discipline	91
		3.1.2.	Expelling and excluding members	93

viii Intersentia

	3.2.		ons	
	3.3.		cial affairs	
	3.4.		cal activities and political funds	
4.	Con	clusion	: trade union internal affairs and the law	. 101
Ch	apter	5. Indu	ustrial Conflict	103
1.	Forn	ns of in	dustrial conflict and their motivations	103
2.	An i	ntrodu	ction to UK regulation of industrial conflict	105
	2.1.	The ed	difice of common law and statute	105
	2.2.	The po	otential relevance of international human rights law	107
3.	The	legal de	efinition of a strike	110
4.	The	conseq	uences of industrial action for participants	112
	4.1.	Propo	ortionate withdrawal of pay (and disproportionate removal	
		of ben	nefits)	112
	4.2.	Dismi	issal	113
5.	Con	sequen	ces of collective action for organisers	116
	5.1.	The le	gitimate aims of industrial action	119
	5.2.	Proce	dural requirements: balloting and notice provisions	124
6.	The	relevan	ce of injunctive relief	126
7.	Lool	king to	the future	132
Ch	apter	6. Coll	lective Representation and Information and Consultation	135
1.	Intro	oductio	n	135
2.	Info	rmatio	n and consultation in specific situations	136
	2.1.	Collec	ctive redundancies	136
		2.1.1.	Timing of information and consultation	137
		2.1.2.	The procedural and substantial requirements of the	
			information and consultation obligation	
			Representatives	
		2.1.4.	Enforcement and remedies	. 144
		2.1.5.	Notification to authorities	146
	2.2.	Trans	fer of undertakings	. 147
			Timing, substance and process	
		2.2.2.	Remedies	149
	2.3.	Healtl	h and safety	150
3.	The	general	obligation to inform and consult employee representatives .	153
	3.1.	Inforr	mation and consultation in undertakings of more than	
		50 em	ployees	153
		3.1.1.	Scope	154
		3.1.2.	Establishment and functioning of information and	
			consultation bodies	155

Intersentia ix

Industrial Relations Law in the UK

		3.1.3.	Employee representatives	158
		3.1.4.	Enforcement and remedies	160
		3.1.5.	Assessment	161
	3.2.	Europ	ean Works Councils in multinationals	163
		3.2.1.	Scope and application of the Regulations	164
		3.2.2.	Establishment and functioning of EWCs	164
		3.2.3.	Employee representatives	167
		3.2.4.	Enforcement and remedies	168
		3.2.5.	Recast Directive and changes to TICER 1999	169
4.	Cone	clusion		171

X Intersentia

LIST OF ABBREVIATIONS

ACAS Advisory, Conciliation and Arbitration Service
BIS Department for Business, Innovation and Skills

BJIR British Journal of Industrial Relations
CAC Central Arbitration Committee
CBI Confederation of British Industry

CEACR ILO Committee of Experts on the Application of Conventions and

Recommendations

CFA ILO Governing Body Committee on Freedom of Association

CJEU Court of Justice of the European Union (used for all cases

including for those decided prior to the change of name from

European Court of Justice to the current CJEU)

CO Certification Officer EA Employment Act

ECHR European Convention on Human Rights
ECtHR European Court of Human Rights

ECR European Court Reports
EPA Employment Protection Act
ERA Employment Rights Act
ERelA Employment Relations Act
ESC European Social Charter

ETUC European Trade Union Confederation

EU European Union

EUCFR European Union Charter of Fundamental Rights

EWC European Works Council

FTER Fixed Term Employees (Prevention of Less Favourable Treatment)

Regulations

HRA Human Rights Act

HRC Human Rights Committee

ICCPR International Covenant on Civil and Political Rights
ICER Information and Consultation of Employees Regulations

ICESCR International Covenant on Economic, Social and Cultural Rights
IJCLLIR International Journal of Comparative Labour Law and Industrial

Relations

ILO International Labour Organisation

ILJ Industrial Law Journal

Intersentia Xi

Industrial Relations Law in the UK

IRA Industrial Relations Act IRJ Industrial Relations Journal

IRLR Industrial Relations Law Reports

MLR Modern Law Review
SI Statutory Instrument
TUC Trades Union Congress

TICER Transnational Information and Consultation of Employees

Regulations

TULRCA Trade Union and Labour Relations (Consolidation) Act

TUPE Transfer of Undertakings (Protection of Employment) Regulations

UDHR Universal Declaration on Human Rights

UN United Nations

Xii Intersentia