THE CRIMINAL JUSTICE SYSTEM OF THE NETHERLANDS

THE CRIMINAL JUSTICE SYSTEM OF THE NETHERLANDS

Organization, substantive criminal law, criminal procedure and sanctions

Editors:
Piet Hein van Kempen
Maartje Krabbe
Sven Brinkhoff



Intersentia Ltd 8 Wellington Mews | Wellington Street Cambridge | CB1 1HW | United Kingdom

Tel.: +44 1223 736 170

Email: mail@intersentia.co.uk

www.intersentia.com | www.intersentia.co.uk

Distribution for the UK and Ireland: NBN International

Airport Business Centre, 10 Thornbury Road

Plymouth, PL6 7 PP United Kingdom

Tel.: +44 1752 202 301 | Fax: +44 1752 202 331 Email: orders@nbninternational.com

Distribution for Europe and all other countries:

Intersentia Publishing nv

Groenstraat 31 2640 Mortsel Belgium

Tel.: +32 3 680 15 50 | Fax: +32 3 658 71 21

Email: mail@intersentia.be

Distribution for the USA and Canada: Independent Publishers Group Order Department 814 North Franklin Street Chicago, IL60610

USA

Tel.: +1 800 888 4741 (toll free) | Fax: +1312 337 5985

Email: orders@ipgbook.com

The Criminal Justice System of the Netherlands. Organization, substantive criminal law, criminal procedure and sanctions

© the editors and contributors severally 2019

The editors and contributors have asserted the right under the Copyright, Designs and Patents Act 1988, to be identified as authors of this work.

No part of this book may be reproduced, stored in a retrieval system, or transmitted, in any form, or by any means, without prior written permission from Intersentia, or as expressly permitted by law or under the terms agreed with the appropriate reprographic rights organisation. Enquiries concerning reproduction which may not be covered by the above should be addressed to Intersentia at the address above.

ISBN 978-1-78068-962-3 D/2019/7849/152 NUR 824

British Library Cataloguing in Publication Data. A catalogue record for this book is available from the British Library.

FOREWORD

This publication should have been the fifth edition of my book *The Dutch criminal justice system*. Other projects, however, such as the production of comparative law reports for the new Dutch Code of Criminal Procedure, demanded my attention. In the meantime – eight years after obtaining the status of emeritus – the Dutch criminal legal system went through various changes. A new edition could not be postponed.

In agreement it was decided that my colleague and friend Prof. Dr. Piet Hein van Kempen and his staff (the department of criminal law and criminology of Radboud University) would be free to rewrite a new edition of my book. I am exceptionally delighted with the results.

The Dutch criminal legal system has always been of interest to foreign experts, because of its remarkable differences with other European systems. For example, lay judges are not a part of our system. Also, rules on sentencing are limited. Consequently, Dutch judges have great liberty imposing penalties.

This new edition is an extended version of the previous editions. Not only information on the different doctrines of Dutch criminal law has been supplemented, but also more examples and references to additional sources (literature and case law) have been included. Even more than the previous editions, this book offers thorough knowledge of the Dutch criminal legal system. This will undoubtedly generate opportunities for our system to be included in comparative law projects. All in all, the fact that a group of knowledgeable authors has reshaped this book in its current form, retaining and consolidating its scientific standard, fills me with gladness and contentment.

Prof. em. Peter J.P. TAK Nijmegen, December 2019

Intersentia V

PREFACE

Before you lies the first edition of *The criminal justice system of the Netherlands*. *Organization, substantive criminal law, criminal procedure and sanctions*. This book is based on its prequel: *The Dutch criminal justice system* (Wolf Legal Publishers, 2008) by Prof. Dr. Peter Tak, professor emeritus at Radboud University in Nijmegen, the Netherlands. Professor Peter Tak has been so generous to make his text available to us, so we could build upon his work. We owe him many thanks for his generosity and for the confidence he gave us.

We are also very thankful to the co-authors of this book: Joeri Bemelmans, Masha Fedorova, Roel Klaar, Maarten Kuipers, Sjarai Lestrade, Geert Pesselse, Henny Sackers, Martine van der Staak and Mikhel Timmerman. Many thanks go out to them, not only for their contributions but also for your patience.

The authors of this book are all specializing in the field of Dutch criminal law. Their common denominator is that they work or, at some point in time, have worked at the department of Criminal Law & Criminology of Radboud University. More information on individual authors is available at the beginning of each chapter, where a bibliographical note is included.

We wrote this book not only for students, but also for foreign researchers and everybody else who is interested in the general basics of the criminal justice system of the Netherlands. The topics discussed in this book are the doctrines of our Bachelor curriculum. However, we aim to bring these topics to you from a 'foreign perspective'. That is, while writing this book the authors thought of aspects of our criminal justice system that would be of specific interest to foreigners. For example, the powers of the Dutch public prosecutor, the Dutch anti-terrorism legislation and our drug policy.

We included a modest amount of references to case law, websites and more detailed (if possible English) texts, in order to support readers who desire a more thorough understanding of a specific topic in the field of Dutch criminal law. References to Dutch case law in this book not only mention journals, but also the so called 'ECLI numbers'. An ECLI number looks like this: ECLI:NL:HR:2016:2418. By inserting this number into a search engine (preferably rechtspraak.nl, but Google will also do) the court decision can be found easily.

Intersentia vii

This book also offers references to literature, including the two major handbooks of Dutch criminal law: *Materieel strafrecht* by J. de Hullu (Wolters Kluwer, 7th edition, 2018) on substantive criminal law and *Het Nederlands strafprocesrecht* by G.J.M Corstens, M.J. Borgers & T. Kooijmans (Wolters Kluwer, 9th edition, 2018) on criminal procedure. In order to avoid an overkill of detailed footnotes, references to these works are usually clustered at the beginning or end of a specific section.

The book furthermore contains many references to parliamentary documents (*Kamerstukken*) and to the Bulletin of Acts (*Staatsblad*).

We could go on with reading instructions for quite a while, but it is probably better for you to start reading. We hope this book will introduce you to the basic concepts of Dutch criminal law and will trigger your enthusiasm for further exploration of our fascinating legal system.

Nijmegen, December 2019 Piet Hein van Kempen, Maartje Krabbe & Sven Brinkhoff

viii Intersentia

CONTENTS

		py Peter J.P. TAK
DAT	or i	
PAF		AM AND DOLUTION
CKI	ME, L	AW AND POLITICS
1.	The St	tructure of the State
		ine van der Staak
1.1		ral organization of the state structure
1.2		lative power related to criminal justice
1.3		sterial responsibility for the main organs of the criminal
	,	re system
1.4	Rule	of law and the relevance of human rights
2.	The M	Iain Organs of the Criminal Justice System
۷.		na Fedorova9
	IVI a SI	la FEDOROVA
	2.1	Introduction
A	The p	police force9
	2.2	The 2012 Police Act
	2.3	Tasks of the police
	2.4	Organization of the police force
	2.5	Investigative powers
	2.6	Investigation policy
	2.7	Prosecutorial powers
	2.8	Recruitment and appointment
	2.9	Special investigating units outside the police force
В	The F	Public Prosecution Service
	2.10	Investigative and prosecutorial powers
	2.11	Supervision over the police
	2.12	Organization of the prosecution service
	2.13	Political accountability
	2.14	Recruitment and dismissal of public prosecutors 23
	2.15	Self-perception
	2.16	The office of the Procurator-General at the Supreme Court 24

Intersentia ix

C	The co	ourts	25	
	2.17	Organization of the court system	25	
	2.18	General court service	26	
	2.19	The Supreme Court	28	
	2.20	Council for the Judiciary	29	
	2.21	Recruitment	30	
D	The p	robation service	31	
	2.22	Organization of the probation service	31	
E	Senter	nce enforcement agencies	32	
F	The d	efense	33	
	2.23	Introduction	33	
	2.24	The Bar		
	2.25	Legal aid		
	2.26	Qualifications of defense lawyers	35	
_				
3.		nal Policy and Criminal Justice Statistics		
	Piet F	lein van Kempen	37	
3.1	Demo	ographic Information	37	
3.2		policy and statistics		
3.3		e statistics and law enforcement policy		
3.4	Tolera	ance in criminal policies	47	
3.5	Crimi	inal policy re induced abortion	47	
	3.5.1	Societal development	48	
	3.5.2	Legal vacuum in the 1970s	49	
	3.5.3	The 1981 Termination of Pregnancy Act	50	
3.6	Crimi	inal policy re euthanasia	50	
	3.6.1	Societal development	51	
	3.6.2	Major rulings on due care standards		
	3.6.3	The 2001 Act	54	
	3.6.4	Palliative care	55	
	3.6.5	Further discussion: completed life	56	
3.7	Drug	policy	57	
3.8	Cultu	ral tolerance	61	
PAR	TT II			
		TIVE CRIMINAL LAW		
300	051AN	TIVE CRIMINAL LAW		
4.	Substa	antive Criminal Law		
		tje Krabbe, Roel Klaar, Sjarai Lestrade & Mikhel		
		ERMAN	67	
	_			
4.1		duction		
4.2	The Criminal Code 67			

X Intersentia

	4.2.1	History 67
	4.2.2	Major Criminal Code reforms 68
	4.2.3	Characteristics of the Criminal Code
	4.2.4	Other main criminal law statutes
4.3	Crim	inal offenses in general
	4.3.1	Principle of legality
	4.3.2	Classification of offenses
	4.3.3	Conditions for criminal liability
	4.3.4	Mental element 75
	4.3.5	Objective element: causation
	4.3.6	Objective element: definitions of some major crimes
4.4	Comp	olete defenses
	4.4.1	Introduction
	4.4.2	Justifications and excuses
	4.4.3	Complete defenses in Dutch criminal law
	4.4.4	Common features of complete defenses 80
	4.4.5	Justifications
	4.4.6	Excuses
	4.4.7	Procedural consequences of complete defenses
4.5	Incho	ate offenses
	4.5.1	Introduction
	4.5.2	Attempt
	4.5.3	Preparation
	4.5.4	Conspiracy
4.6	Partic	cipation
	4.6.1	Introduction
	4.6.2	Principals
	4.6.3	Accessories
	4.6.4	Corporate criminal liability
	RT III	
CRI	MINA	L PROCEDURE LAW
5.	Crimi	nal Procedure Law
	Sven 1	Brinkhoff, Joeri Bemelmans & Maarten Kuipers 97
5.1	Intro	luction
5.2		
3.4	5.2.1	ry and recent developments
	5.2.1	
	3.2.2	International human rights instruments: the impact of the
	522	European Convention for the Protection of Human Rights 99 The implementation of EU law.
	5.2.3	The implementation of EU law
	5.2.4	1ctimological progress

Intersentia xi

Contents

5.2.5	The prevention and investigation of terrorism	103	
5.2.6	Legal position of the victim	103	
Mode	rnization of the Criminal Code of Procedure	104	
4 Some general characteristics of the criminal procedure			
5.4.1	The legality of criminal procedure	106	
5.4.2	The structure of the CCP	107	
5.4.3	Procedural criminal law in other acts	107	
The pr	re-trial phase	108	
5.5.1	Actors	108	
5.5.2	Police investigation	110	
5.5.3	Coercive measures	110	
5.5.4	Pre-trial detention	112	
5.5.5	The right to challenge pre-trial detention	115	
5.5.6	Prosecutorial decisions	115	
The tr	ial phase	120	
5.6.1	General principles governing the trial phase: public trial,		
	adversarial trial and the defendants' right to be present	120	
5.6.2	Summons and indictment	122	
5.6.3	The court hearing	123	
5.6.4	The victim and the injured party	125	
5.6.5	Court decisions and reasoning	126	
5.6.6	Rules of evidence	129	
5.6.7	Procedural consequences of illegal gathering of evidence and		
	other procedural irregularities	131	
5.6.8	Various forms of appeal against court decisions	133	
TIV			
CTION	NS		
Geert	Pesselse	137	
Statut	ory framework	137	
Rules on reasoning of sentences			
Sentencing aims and principles			
Judicial review of sentencing			
Disparity in sentencing			
Prosecutorial sentencing guidelines			
Judicial points of reference for sentencing			
	5.2.6 Mode Some 5.4.1 5.4.2 5.4.3 The properties 5.5.1 5.5.5 5.5.6 The transfer 5.6.1 5.6.2 5.6.3 5.6.4 5.6.5 5.6.6 5.6.7 5.6.8 TIV ICTION Sentent Geert Statut Rules Sentent Judici Dispa Prosection Properties 5.6.6 Properties 5.6.7 Sentent Geert Statut Rules Sentent Judici Dispa Prosection Properties 5.6.6 Properties 5.6.6 Properties 5.6.7 Sentent Geert Statut Rules Sentent Judici Dispa Properties 5.6.6 Properties 5.6.6 Properties 5.6.6 Properties 5.6.7 Sentent Geert Statut Rules Sentent Judici Dispa Properties 5.6.6 Properties	5.2.6 Legal position of the victim. Modernization of the Criminal Code of Procedure. Some general characteristics of the criminal procedure. 5.4.1 The legality of criminal procedure. 5.4.2 The structure of the CCP. 5.4.3 Procedural criminal law in other acts. The pre-trial phase. 5.5.1 Actors. 5.5.2 Police investigation. 5.5.3 Coercive measures. 5.5.4 Pre-trial detention. 5.5.5 The right to challenge pre-trial detention. 5.5.6 Prosecutorial decisions. The trial phase. 5.6.1 General principles governing the trial phase: public trial, adversarial trial and the defendants' right to be present. 5.6.2 Summons and indictment. 5.6.3 The court hearing. 5.6.4 The victim and the injured party. 5.6.5 Court decisions and reasoning. 5.6.6 Rules of evidence. 5.6.7 Procedural consequences of illegal gathering of evidence and other procedural irregularities. 5.6.8 Various forms of appeal against court decisions. TIV ICTIONS Sentencing Geert Pesselse. Statutory framework. Rules on reasoning of sentences. Sentencing aims and principles. Judicial review of sentencing. Disparity in sentencing. Prosecutorial sentencing guidelines.	

Xii Intersentia

7.	The System of Sanctions				
	Henny Sackers				
7.1	Classification of penalties				
7.2	Sanctions for adults				
7.3	Capital punishment				
7.4	Principle penalties				
7.5	Fine default detention				
7.6	Other community sanctions				
7.7	Accessory penalties				
7.8	Measures				
7.9	Sanctions for juveniles (Articles 77a–77hh CC)				
7.10	Measures for juveniles				
7.11	Special sanctions for military personnel				
7.12	The suspended sentence				
7.13	Partly suspended sentences				
7.14	Punitive sanctions in administrative law				
8.	Conditional Release, Pardon and Aftercare of Prisoners				
	Geert Pesselse				
8.1	Introduction				
8.2	Current early release provisions				
8.3	Pardon				
8.4	Aftercare of released prisoners				
Refe	rences				
Case	2 I aw 175				

Intersentia Xiii